

TOWN OF BARNSTABLE, MASSACHUSETTS

REPORTS ON FEDERAL AWARD PROGRAMS

YEAR ENDED JUNE 30, 2016

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

To the Honorable Town Council
Town of Barnstable, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Barnstable, Massachusetts, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town of Barnstable, Massachusetts' basic financial statements and have issued our report thereon dated December 23, 2016. Our report includes a reference to other auditors who audited the financial statements of the Town of Barnstable, Massachusetts' library component units, as described in our report on the Town of Barnstable, Massachusetts' financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Barnstable, Massachusetts' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Barnstable, Massachusetts' internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Barnstable, Massachusetts' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we and the other auditors did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Barnstable, Massachusetts' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Powers & Sullivan LLC

December 23, 2016, except for the library component units, which were audited by other auditors and whose reports are dated on various dates through November 29, 2016.



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**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM;
REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY
THE UNIFORM GUIDANCE**

Independent Auditor's Report

To the Honorable Town Council
Town of Barnstable, Massachusetts

Report on Compliance for Each Major Federal Program

We have audited the Town of Barnstable, Massachusetts' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Town of Barnstable, Massachusetts' major federal programs for the year ended June 30, 2016. The Town of Barnstable, Massachusetts' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Town of Barnstable, Massachusetts' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Town of Barnstable, Massachusetts' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Town of Barnstable, Massachusetts' compliance.

Opinion on Each Major Federal Program

In our opinion, the Town of Barnstable, Massachusetts complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

Report on Internal Control Over Compliance

Management of the Town of Barnstable, Massachusetts is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town of Barnstable, Massachusetts' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Barnstable, Massachusetts' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Barnstable, Massachusetts, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Town of Barnstable, Massachusetts' basic financial statements. We issued our report thereon dated December 23, 2016, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic

financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Powers & Sullivan LLC

December 23, 2016, except for the library component units, which were audited by other auditors and whose reports are dated on various dates through November 29, 2016.

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED JUNE 30, 2016

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Amount Passed Through to Sub-Recipients	Expenditures
CHILD NUTRITION CLUSTER:				
U.S. DEPARTMENT OF AGRICULTURE:				
<u>Passed through the Massachusetts Department of Elementary and Secondary Education:</u>				
Non-Cash Assistance (Commodities):				
National School Lunch Program.....	10.555	01-020	\$ -	\$ 153,520
Cash Assistance:				
National School Lunch Program.....	10.555	01-020	-	948,944
Total National School Lunch Program.....			-	1,102,464
Cash Assistance:				
School Breakfast Program.....	10.553	01-020	-	337,776
Summer Food Service Program for Children.....	10.559	01-020	-	7,498
TOTAL CHILD NUTRITION CLUSTER.....			-	1,447,738
SPECIAL EDUCATION CLUSTER:				
U.S. DEPARTMENT OF EDUCATION:				
<u>Passed through the Massachusetts Department of Elementary and Secondary Education:</u>				
Special Education - Grants to States (IDEA, Part B).....	84.027	240-144-6-0020	-	1,386,168
Special Education - Grants to States (IDEA, Part B).....	84.027	240-375-5-0020	-	124,885
Special Education - Grants to States (IDEA, Part B).....	84.027	245-009-6-0020	-	4,231
Special Education - Grants to States (IDEA, Part B).....	84.027	274-141-6-0020	-	30,927
Special Education - Grants to States (IDEA, Part B).....	84.027	274-157-5-0020	-	4,928
Total Special Education - Grants to States (IDEA, Part B).....			-	1,551,139
<u>Passed through the Massachusetts Department of Elementary and Secondary Education:</u>				
Special Education - Preschool Grants (IDEA Preschool).....	84.173	298-820-6-0020-Q	-	23
<u>Passed through the Massachusetts Department of Early Education and Care:</u>				
Special Education - Preschool Grants (IDEA Preschool).....	84.173	26216BARNSTABLE	-	41,035
Special Education - Preschool Grants (IDEA Preschool).....	84.173	26215BARNSTABLE	-	1,390
Total Special Education - Preschool Grants (IDEA Preschool).....			-	42,448
TOTAL SPECIAL EDUCATION CLUSTER.....			-	1,593,587
OTHER PROGRAMS:				
U.S. DEPARTMENT OF JUSTICE:				
<u>Direct Program:</u>				
Edward Byrne Memorial Justice Assistance Grant Program.....	16.738	Not Applicable	12,865	15,149
U.S. DEPARTMENT OF HOMELAND SECURITY:				
<u>Direct Program:</u>				
Law Enforcement Officer Reimbursement Agreement Program.....	97.090	Not Applicable	-	70,880
PASS-THROUGH PROGRAMS:				
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:				
<u>Passed through the Massachusetts Office for Communities and Development:</u>				
Community Development Block Grants/Entitlement Grants.....	14.218	B16MC250032	-	681,798
U.S. DEPARTMENT OF THE INTERIOR:				
<u>Passed through the Massachusetts Department of Fish and Game:</u>				
Clean Vessel Act.....	15.616	BARNSTABLETOWNFY2016	-	15,000
U.S. DEPARTMENT OF JUSTICE:				
<u>Passed through the Massachusetts Department of Criminal Justice:</u>				
Bulletproof Vest Partnership Program.....	16.607	BA-2000S-SM02	-	12,335
Enforcing Underage Drinking Laws Program.....	16.727	2015BARNSTABLEEUDLXX	-	9,964
TOTAL JUSTICE.....			-	22,299
U.S. DEPARTMENT OF TRANSPORTATION - FEDERAL AVIATION ADMINISTRATION:				
<u>Passed through the Massachusetts Aeronautics Commission:</u>				
Airport Improvement Program.....	20.106	HYA-061-2015	-	4,159,296

(Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED JUNE 30, 2016

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Amount Passed Through to Sub-Recipients	Expenditures
NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION:				
<u>Passed through the Massachusetts Department of Transportation:</u>				
State and Community Highway Safety.....	20.600	2015BARNSTABLPEDBIKE	-	3,764
U.S. DEPARTMENT OF EDUCATION:				
<u>Passed through the Massachusetts Department of Elementary and Secondary Education:</u>				
Title I Grants to Local Educational Agencies.....	84.010	305-069160-2016-0020	-	932,628
Title I Grants to Local Educational Agencies.....	84.010	305-059431-2015-0020	-	98,581
Title I Grants to Local Educational Agencies.....	84.010	305-018012-2014-0020	-	17,735
Total Title I Grants to Local Educational Agencies.....			-	1,048,944
Education for Homeless Children and Youth.....	84.196	310-018-6-0020	-	18,474
Career and Technical Education - Basic Grants to States.....	84.048	400-062-6-0020	-	20,931
Career and Technical Education - Basic Grants to States.....	84.048	400-055-5-0020	-	9,701
Total Career and Technical Education - Basic Grants to States.....			-	30,632
Twenty-First Century Community Learning Centers.....	84.287	647-012-6-0020	-	29,409
Twenty-First Century Community Learning Centers.....	84.287	647-025-6-0020	-	4,460
Twenty-First Century Community Learning Centers.....	84.287	647-012-5-0020	-	5,534
Twenty-First Century Community Learning Centers.....	84.287	647-081-4-0020	-	1,433
Total Twenty-First Century Community Learning Centers.....			-	40,836
English Language Acquisition Grants.....	84.365	180-036-6-0020	-	46,331
English Language Acquisition Grants.....	84.365	180-032-5-0020	-	11,371
English Language Acquisition Grants.....	84.365	182-010-6-0020	-	5,918
English Language Acquisition Grants.....	84.365	184-029-6-0020	-	2,993
Total English Language Acquisition Grants.....			-	66,613
Improving Teacher Quality State Grants.....	84.367	140-077337-2016-0020	-	220,201
Improving Teacher Quality State Grants.....	84.367	140-045643-2015-0020	-	43,699
Improving Teacher Quality State Grants.....	84.367	140-027024-2014-0020	-	105
Total Improving Teacher Quality State Grants.....			-	264,005
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act.....	84.395	201-017327-2014-0020	-	1,000
TOTAL EDUCATION.....			-	1,470,504
U.S. DEPARTMENT OF HOMELAND SECURITY:				
<u>Passed through the Massachusetts Emergency Management Agency:</u>				
Disaster Grants - Public Assistance (Presidentially Declared Disasters).....	97.036	CTFEMA4214BARNT00780	-	40,715
Disaster Grants - Public Assistance (Presidentially Declared Disasters).....	97.036	CTFEMA4214BARNT00821	-	2,732
Disaster Grants - Public Assistance (Presidentially Declared Disasters).....	97.036	CTFEMA4214BARNT00822	-	3,750
Total Disaster Grants - Public Assistance (Presidentially Declared Disasters).....			-	47,197
Emergency Management Performance Grants.....	97.042	FY16EMPG1500000BARN	-	14,460
TOTAL HOMELAND SECURITY.....			-	61,657
TOTAL.....			\$ 12,865	\$ 9,541,672

See notes to schedule of expenditures of federal awards.

(Concluded)

Note 1 – Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of the Town of Barnstable, Massachusetts under programs of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Town of Barnstable, Massachusetts, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Town of Barnstable, Massachusetts.

Note 2 – Significant Accounting Policies

The accounting and reporting policies of the Town of Barnstable, Massachusetts are set forth below:

- (a) Basis of Accounting – The accompanying Schedule of Expenditures of Federal Awards is presented on the modified accrual basis of accounting. Accordingly, grant expenditures are recognized when the related liability is incurred. . Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (b) Cash Assistance – School Breakfast and Lunch Program – Program expenditures represent federal reimbursement for meals provided during the year.
- (c) Non-Cash Assistance (Commodities) – School Lunch Program – Program expenditures represent the value of donated foods received during the year.
- (d) Disaster Grants have been recorded in the year the grant was approved.
- (e) The Town of Barnstable, Massachusetts has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

A. Summary of Auditors' Results

1. The auditors' report expresses an unmodified opinion on the financial statements of the Town of Barnstable, Massachusetts.
2. No significant deficiencies relating to the audit of the financial statements are reported in the Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of the Town of Barnstable, Massachusetts, were disclosed during the audit.
4. No significant deficiencies relating to the audit of the major federal award programs were reported in the Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance.
5. The auditors' report on compliance for the major federal award programs for the Town of Barnstable, Massachusetts, expresses an unmodified opinion.
6. There were no audit findings relative to the major federal award programs for the Town of Barnstable, Massachusetts.
7. The programs tested as major programs were the Special Education Cluster and the Title I Grant to Local Educational Agencies.
8. The threshold for distinguishing Types A and B programs was \$750,000.
9. The Town of Barnstable, Massachusetts was determined to be a low-risk auditee.

B. Findings – Financial Statements Audit

None

C. Findings and Questioned Costs – Major Federal Award Programs

None

D. Summary Schedule of Prior Audit Findings

None